

## Message Text

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C O N F I D E N T I A L STATE 217714

FOLLOWING REPEAT TOKYO 13906 SENT ACTION SECSTATE AUG 2.

QUOTE: C O N F I D E N T I A L TOKYO 13906

E.O. 11652: GDS

TAGS: PORG, UNGA, JA, US

SUBJECT: US-JAPAN PRE-UNGA CONSULTATIONS: DISARMAMENT  
ISSUES

1. IN DISARMAMENT PORTION OF US-JAPAN PRE-UNGA CONSULTATIONS JULY 31, THERE WAS AGREEMENT THAT SSOD HAD BEEN MORE PRODUCTIVE THAN EXPECTED. UN BUREAU DIRECTOR GENERAL OKAWA POINTED TO FRENCH DECISION TO JOIN COMMITTEE ON DISARMAMENT, ACCEPTANCE OF JAPANESE PROPOSALS IN AREA OF CONVENTIONAL ARMS TRANSFERS, MORE FORTHCOMING PRC ATTITUDE, AND PARTICIPATION OF JAPANESE NGO'S IN SSOD AS POSITIVE RESULTS OF SESSION. ASSISTANT SECRETARY MANYES SAID SESSION HAD ALSO PROVED TO BE CATALYST IN PRODUCING MORE CONSTRUCTIVE NUCLEAR POWER ATTITUDE TOWARD NEGATIVE SECURITY ASSURANCES. IN ADDITION, SSOD HAD GIVEN UN SIGNIFICANT CONTINUING ROLE IN DISARMAMENT QUESTIONS.

2. OKAWA SAID STEPS MUST NOW BE TAKEN TO FOLLOW-UP ON  
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INITIAL PROGRESS MADE AT SSOD, ESPECIALLY IN AREAS OF CONVENTIONAL WEAPONS TRANSFER, CUT-OFF OF FISSIONABLE MATERIAL, AND NEW COMMITTEE ON DISARMAMENT. DISARMAMENT DIVISION DIRECTOR WATANABE RAISED ISSUE OF CONTROLS ON CONVENTIONAL ARMS TRANSFERS, AND PROVIDED NEW JAPANESE DRAFT RESOLUTION FOR PRESENTATION TO 33RD GA CALLING FOR COMPREHENSIVE STUDY OF INTERNATIONAL TRANSFER OF CONVEN-

TIONAL WEAPONS, INCLUDING INTER ALIA, PRESENT STATE OF ARMS TRANSFER RELATIONSHIPS, IMPACT OF CAT ON SECURITY OF DIFFERENT REGIONS OF WORLD, AND WAYS AND MEANS TO LIMIT TRANSFERS. OKAWA NOTED TEXT (REPRODUCED FINAL PARAGRAPH) HIGHLY PRELIMINARY AND ASKED US VIEWS.

3. MAYNES NOTED THAT VARIETY OF PROBLEMS CONFRONTED ARMS-LIMITATION PLANS BASED UPON NON-REGIONAL APPROACHES, ESPECIALLY FROM REGIONS SUCH AS MIDDLE EAST WHERE SENSITIVITY TO CONVENTIONAL ARMS RESTRICTIONS HAS BEEN VERY STRONG. MAYNES SUGGESTED THAT PERHAPS ESTABLISHMENT OF REGIONAL DISARMAMENT COMMISSIONS, OR OTHER DEVICES TO ENCOURAGE REGIONAL ARMS LIMITATION EFFORTS, MIGHT MEET WITH GREATER SUCCESS. WATANABE OBSERVED THAT CONCRETE REGULATIONS COULD BE REGIONAL BUT THAT WORLD-WIDE POLITICAL FRAMEWORK FOR SUCH APPROACHES WAS ALSO NEEDED. MAYNES SAID U.S. WOULD GIVE DRAFT RESOLUTION CAREFUL ATTENTION, AND SUGGESTED THAT FURTHER DISCUSSION OF IT TAKE PLACE IN NEW YORK. ON CUTOFF OF FISSIONABLE MATERIAL, WATANABE SAID MOFA PERCEIVED INCONSISTENCY IN U.S. APPROACH IN THAT WE HAD NOT REACTED POSITIVELY TO PROPOSAL FOR SIMULTANEOUS CUT-OFF OF FISSIONABLE MATERIALS, WHEREAS MOFA HAD HAD IMPRESSION FROM ITS INITIAL CONTACTS THAT WE SUPPORTED CONCEPT. HE URGED THAT U.S. SHOW MORE POSITIVE LEADERSHIP ON DISARMAMENT ISSUES IN UN IF ONLY TO UNDERCUT SOVIET PRETENTIONS. MAYNES REPLIED THAT CUT-OFF

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PROPOSAL HAD TO BE CONSIDERED IN CONTEXT OF SALT NEGOTIATIONS. HE ASKED THAT JAPANESE CONSULT IN ADVANCE IF THEY DECIDED TO MOVE FORWARD ON ISSUE WHICH HAD TO BE EXAMINED FROM STANDPOINT OF BOTH SECURITY AND DISARMAMENT OBJECTIVES.

4. OKAWA INQUIRED AS TO USG POSITION TOWARD COMPOSITION OF COMMITTEE ON DISARMAMENT, AND ASKED WHEN DECISION WOULD BE REACHED ON HOW TO SELECT NEW MEMBERS. MAYNES POINTED OUT DIFFICULTIES CONFRONTING SELECTION OF COMMITTEE MEMBERS RANGING FROM SOVIET/FRENCH DISPUTE OVER WHERE DECISION WOULD BE MADE (GENEVA VERSUS NEW YORK) TO SOVIET AND EASTERN EUROPEAN CALLS FOR "BALANCE" (E.G., MAKING CUBA LATIN AMERICAN REPRESENTATIVE). WHILE MAYNES SAID THAT US HAD NOT YET TAKEN FIRM POSITION, WE WANTED NEW MEMBERS TO BE STATES LIKELY TO MAKE POSITIVE CONTRIBUTION. HE ADDED THAT US WOULD CONSULT WITH KEY WESTERN NATIONS (I.E., JAPAN AND BRITAIN) ON SELECTION PROCESS BEFORE DECISIONS WERE MADE.

5. TEXT OF GOJ DRAFT RESOLUTION FOLLOWS: QUOTE THE GENERAL ASSEMBLY:

-- CONVINCED OF THE URGENT NEED TO CURB THE CONVENTIONAL ARMS RACE, WITHOUT PREJUDICE TO THE SUPREME IMPORTANCE OF NUCLEAR DISARMAMENT, AND TO MAKE PROGRESS TOWARDS GENERAL AND COMPLETE DISARMAMENT,

-- CONVINCED OF THE NEED TO ASSURE THE USE OF THE RESOURCES WHICH ARE NOW BEING DIVERTED TO THE PRODUCTION AND PURCHASE OF CONVENTIONAL ARMS, FOR THE BENEFIT OF ALL COUNTRIES AND THE IMPROVEMENT OF WORLD ECONOMIC AND SOCIAL CONDITIONS,

-- WITH THE AIM OF FACILITATING THE NEGOTIATIONS AND THE CONSULTATIONS ON THE LIMITATION OF INTERNATIONAL TRANSFER  
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OF CONVENTIONAL WEAPONS, RESPECTIVELY STATED IN THE PARAGRAPH 22 OF THE DECLARATION AND THE PARAGRAPH 85 OF

THE PROGRAMME OF ACTION OF THE FINAL DOCUMENT, ADOPTED BY CONSENSUS AT ITS TENTH SPECIAL SESSION,

-- REQUESTS THE SECRETARY-GENERAL, WITH A QUALIFIED GROUP OF EXPERTS, TO MAKE COMPREHENSIVE STUDIES OF THE INTERNATIONAL TRANSFER OF CONVENTIONAL WEAPONS, INTER ALIA;

(1) ITS ACTUAL STATE OF AFFAIRS;

(2) ITS RELATIONSHIP TO THE SECURITY OF THE DIFFERENT REGIONS OF THE WORLD;

(3) WAYS AND MEANS OF ITS LIMITATION, AND SUBMIT IT TO THE GENERAL ASSEMBLY AT ITS THIRTY-FOURTH SESSION.UNQUOTE  
MANSFIELD  
UNQUOTE CHRISTOPHER

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